

**AGENDA  
CARBONDALE BOARD OF TRUSTEES  
WORK SESSION  
DECEMBER 18, 2018  
6:00 P.M.**

<b><u>TIME*</u></b>		<b><u>ITEM</u></b>	<b><u>DESIRED OUTCOME</u></b>
<b>6:00</b>	<b>1.</b>	<b>Crystal River Elementary School Students Civics Presentation</b>	<b>Presentation</b>
<b>6:10</b>	<b>2.</b>	<b>Parks and Recreation Commission Check-In/Pickleball Discussion</b>	<b>ATTACHMENT A Discussion</b>
<b>7:00</b>	<b>3.</b>	<b>Mobility Work Session Preparation</b>	<b>Discussion</b>
<b>7:30</b>	<b>4.</b>	<b>Adjourn</b>	

**\* Please Note Times Are Approximate**



**TOWN OF CARBONDALE  
511 COLORADO AVENUE  
CARBONDALE, CO 81623**

## Board of Trustees Agenda Memorandum

**Item No: 2, Attachment A**

**Meeting Date: December 18, 2018**

**TITLE:** Pickleball-Tennis Discussion

**SUBMITTING:** Parks & Recreation Department

**ATTACHMENTS:** Map(s) of potential pickleball configurations on the North Face Park parcel.  
Pickleball Use Numbers Summer 2018 & Drop-in times (Outdoor and Indoor)  
Tennis Letters

---

### **PURPOSE:**

Pickleball has become a very popular sport in Carbondale, in Colorado, and across the nation. Roaring Fork Pickleball Association (RFPA) approached the Parks & Recreation Commission last January to research the opportunity for town land that could be used to construct dedicated pickleball courts in the Town of Carbondale.

### **BACKGROUND:**

The RFPA, during a work session in April 2018 advised the TOC Trustees that they have raised \$20,000 and this could be used as a match for a GOCO grant or Garfield County FMLD grant to support a 6-8-court Pickleball Pavilion if 1/2 acre of Town land could be found. Unable to find appropriate park land space, the Town approached CRMS, the Carbondale Fire District and the RE-1 School District and inquired about the possibility to add dedicated pickleball courts on their properties. Alternative master plans exist for the open space identified as appropriate for pickleball courts from each of these entities, and although the RE-1 School District was amenable to the Town using their present storm water drainage site (the Town presently uses this as a snow dump in the winter) the engineering cost estimates were too high for this location to serve the dual purpose of storm water drainage and pickleball courts.

Due to the increasing popularity of pickleball and the growing user group of local players, the Parks & Recreation Commission were presented the possibility of repurposing 2 of the 3 tennis courts at the Darien Courts at the North Face Park to 6 dedicated pickleball courts.

Staff researched the option of re-purposing two out of the three tennis courts at the Darien Tennis & Pickleball courts at the North Face Park. The original project was a collaborative grant funded project with the RFSD supplying matching funds (\$35,000) to the Town's match (\$35,000) for a LPOR GOCO grant in 2010. Grant contract language with GOCO states that the project must be maintained in its current form for 25 years. The grant was closed out in December 2012, so a change of purpose of that

property without re-imbusement of the grant money supplied to the project from GOCO (\$100,000), would not be possible until 2037. GOCO has three options when a municipality wishes to change a GOCO-funded project prior to the life of the contract. Town would fill out a "Removing GOCO Funding Process" request that the GOCO board would use to determine one of the following actions:

- Full reimbursement to GOCO of the original funds donated for the project.
- A portion of the funding would need to be reimbursed to GOCO.
- No reimbursement required since the repurposing would be for a racquet sport and the original intention for the courts is not compromised. For this option GOCO would need to see documented public need and documentation of any opposition to the repurposing through a public outreach process.

Whether a reimbursement to GOCO is necessary or not, the option to apply for a GOCO grant to help fund the repurposing of the tennis courts to pickleball courts would not be an option for this property.

We also have an IGA (Intergovernmental Agreement) with RE-1 binding the district and the Town to all of the Town's obligations stated in the GOCO grant agreement. So their \$35,000 investment in the tennis court construction would have to be discussed, a new IGA established, and the original investment potentially reimbursed to the school district.

This information was shared with the Parks & Recreation Commission at their October 2018 meeting and the commissioners gave the RFPA group feedback that they support pickleball and the growth of the game and that the existence of matching funds for a grant could potentially change the priorities for capital improvements in the master plan, but without a sufficient piece of Town owned land, they could not support the complicated process of repurposing an existing amenity. The commissioners voted to recommend keeping the three tennis courts and 6 existing painted lines for pickleball courts at the North Face Darien Tennis & Pickleball Courts. The commissioners favor keeping facilities multi-use whenever possible, rather than limiting amenities to specific single uses. That being said, USTA-sanctioned tennis leagues and tournaments cannot occur on courts with Pickleball lines, and USAPA-sanctioned Pickleball cannot use any options for tennis lines (including Junior lines which are almost the same size) for their sanctioned leagues and tournaments. Our existing Pickleball lines were grandfathered in so USTA-sanctioned leagues and tournaments can happen there as long as the current courts stay as is.

Staff and commission members researched other parkland open space within our existing park system. We looked at the following:

- Miners Park- It was determined that the residential nature of this park would present parking problems and noise issues. No future lighting potential.
- Bonnie Fisher Park- The open space available in this park would only fit two to three dedicated pickleball courts and the neighbors would be very close to the facility. No future lighting potential.
- Delaney/Nature Park- The southern upland areas of the park are sufficient in size for a 6 to 8 pickleball complex. The parking lot would need to be expanded and the access road widened, as part of the project, increasing infrastructure costs significantly. No future lighting potential.
- North Face Park Open Space- re-visited as a potential site where parking exists and future lighting and park use would be consistent with existing uses.

## **DISCUSSION:**

The North Face Park open space is a square turf field used for various special events, such as the Pedaleando, the Bondeale Skate Revival, the Turkey Trot running race, Cyclo cross races, and Bike Polo tournaments. This open space field is also used as a practice facility for soccer and lacrosse and is our early or late season practice field when our game turf fields are not in condition for practices or games. Due to these multiple uses, this location was overlooked, but due to the smaller length and width of a pickleball court, an up to 6-court complex footprint would still allow the special events and the open space to satisfy the needs for sport practices. The attached diagrams represent a few options for this location.

Options include: An up to 6 court 192' length, 69' width dedicated pickleball complex. Design would leave space on the north side of the courts for the bike path, access to the skate park, and a buffer zone for skatepark special events. This would leave enough open space to the south for one to two futsal courts (110' by 82"), or open space running in the same direction of the pickleball courts (north to south) for 137" length and 82' width, which is close to a u-8 sized soccer fields dimensions of 150' by 90'. This field could be expanded by 15 to 20 feet by taking up one row of parking and redesigning the parking lot for better efficiency.

### **ANALYSIS:**

Barring additional open space acquisition by the Town of vacant land, the repurposing proposal for a section of the North Face Park into dedicated pickleball courts is a logical next step. The site provides existing parking, future lighting possibilities, a new amenity without sacrificing existing recreational opportunities, and the potential for the creation of a multi-use artificial turf field.

### **FINANCIAL IMPLICATIONS:**

Financial feasibility work will need to take place. Court construction costs range from \$30,000-\$50,000 per post-tensioned concrete court. A 6 court complex built from scratch could fall in the range \$180,000-\$300,000. This does not include site prep, grading, compaction, or landscaping, nor does it represent future maintenance costs. The RFPA, during a work session in April advised the TOC Trustees that RFPA has already raised \$20,000, and has \$30,000 committed. This \$50,000 could be leveraged as a match for potential granting sources.

Potential granting sources-

- GOCO LPOR (Local Parks Outdoor Recreation) grant. One cycle per year, Nov-2019
- Traditional Garfield County FMLD Grant 2 cycles per year, February and August
- DOLA Rural Economic Development Initiative. One cycle per year, March-2019

RFPA representatives have also discussed with the town a more immediate option without grant funding that will need to be discussed in the work session.

Potential future needs:

Master plan document for capital improvements to the North Face Park shared use open space  
Possible installation of one or two artificial turf futsal fields, allowing shoulder season play without natural turf damage.

Paving and redesign of the Bill Hanks and North Face Park parking lots.

Lighting infrastructure- shared between tennis, pickleball, skatepark, and open space or futsal fields.

### **RECOMMENDATION:**

The Parks & Recreation Commission, at their December 12<sup>th</sup> meeting made a motion to:

1. Recommend not repurposing the existing tennis courts and using some of the space in the North Face Park for dedicated Pickleball courts
2. Move forward with evaluating land at the North Face Park for construction of up to 6 pickleball courts
3. Take into consideration future maintenance and infrastructure needs of the park

**Prepared By:** Eric Brendlinger, Recreation Center Manager

JH  
Town Manager- Jay Harrington

\*The following numbers were compiled by Roaring Fork Pickleball Association during the summer drop-in pickleball time frames at the Darien Tennis and Pickleball Courts at the North Face Park.

**Summer Drop-in Times North Face Park :**(May-September) Monday 9am-12pm, Wednesday 5pm-8pm, Friday 9am-12pm, Saturday 9am-12pm = 11 hours a week

**Winter Drop-in Times Carbondale Recreation Center:** (October -April) Tues & Thursday, 6 am-8am & 1:30-3:30 pm Sat, 8 am - 11 am = 11 hours a week

**Darien Courts Usage 2018 (a/o Monday Sep 3 '18)**

<u>Date</u>	<u>DOW</u>	<u>Time</u>	<u># PB</u>	<u>#PB courts</u>	<u># Tennis</u>	
5-May	Sat	9-noon	34	6	0	
7-May	Mon		0	0		
9-May	Wed	5-8pm	15	3	1	
11-May	Fri	9-11:30am	13	2	0	
12-May	Sat	9-noon	18	6	0	
14-May	Mon	9-noon	19	4	0	
16-May	Wed	9-11:30am	19	3	0	
18-May	Fri	9-noon	29	5	0	
19-May	Sat	9-noon	30	6	0	
21-May	Mon	9-11:30	20	4	0	
23-May	Wed	5-8pm	24	4	0	
25-May	Fri	9-11:30am	26	4	0	
26-May	Sat	8:30-noon	37	6	0	
28-May	Mon	8:30-noon	27	5	0	
30-May	Wed	5-7pm	8	2	0	Windy
1-Jun	Fri	9-11:30	18	3	1	Windy
2-Jun	Sat	9-noon	29	6	0	
4-Jun	Mon	8:30-11:30	25	5	0	
6-Jun	Wed	5-8pm	24	5	0	
8-Jun	Fri	8-11am	22	4	0	
9-Jun	Sat	8-11am	30	6	0	
11-Jun	Mon	8-11am	24	5	0	
13-Jun	Wed	5-8pm	24	5	0	
15-Jun	Fri	8-11am	25	4	0	
16-Jun	Sat	8-11:30am	35	6	1	
18-Jun	Mon	7:30-10	23	5	0	P&R clinic 10am
20-Jun	Wed	5-8pm	42	6	0	
22-Jun	Fri	8-11am	22	3	3	
23-Jun	Sat	8-11am	38	6	2	
25-Jun	Mon	8-11am	24	4	2	
27-Jun	Wed	5-8:30pm	30	4		
29-Jun	Fri	7:30-11	25	5		
30-Jun	Sat	7:30-noon	67	6	4	tennis at 11
2-Jul	Mon	7:30-noon	28	5	0	
4-Jul	Wed	5-7:30pm	7	2	0	fire; heat; 4th; smoke
6-Jul	Fri	7:30-noon	24	5	0	smoke
7-Jul	Sat	7:30-noon	36	6	0	hot; smoke @ 11
9-Jul	Mon	7-10am	23	4	0	youth tennis at 10
11-Jul	Wed					weather xcl
13-Jul	Fri	7-noon	32	6	0	
14-Jul	Sat	7:30-noon	49	6	0	

*over*

16-Jul	Mon	7:30-11:30	42	6	0	
18-Jul	Wed	5-7:30pm	28	5	0	
20-Jul	Fri	7:30-noon	32	6	0	
21-Jul	Sat	7:30-noon	48	6	0	
23-Jul	Mon	7:30-11:30	32	6	0	
25-Jul	Wed	5-7:30pm	14	3	1	weather (:
27-Jul	Fri	7:30-noon	34	6	0	
28-Jul	Sat	7:30-noon	36	6	0	
30-Jul	Mon	7:30-10am	25	4	0	tennis clinic at 10
1-Aug	Wed	5-7:30pm	27	5	0	smokey
3-Aug	Fri					rainout
4-Aug	Sat	7:30-noon	35	6	0	
6-Aug	Mon	7:30-11:30	27	5	0	
8-Aug	Wed	5-7:30pm	24	5	0	
10-Aug	Fri	7:30-noon	32	6	0	
11-Aug	Sat	8-noon	30	6	0	
13-Aug	Mon	8-11:30am	26	5	0	
15-Aug	Wed	5-7:30pm	24	5	0	
17-Aug	Fri	7:30-noon	27	5	0	
18-Aug	Sat	7:30-noon	30	6	0	
20-Aug	Mon	7:30-11:30	28	6	0	
22-Aug	Wed	5-8pm	24	5	0	
24-Aug	Fri	7:30-11:30	26	6	0	
25-Aug	Sat	7:30-noon	50	6	0	Annual meeting
27-Aug	Mon	8-11:30am	26	5	0	
29-Aug	Wed	5-8pm	36	6	0	
31-Aug	Fri	7:30-11:30	26	5	0	
1-Sep	Sat	7:30-noon	32	6	0	
3-Sep	Mon	8-noon	31	6	0	

<u>Days</u>	<u>Players</u>	<u>Stats</u>
67	1860	27.8/day 2 hrs/player 56 player hours/day 3,720 total player hours
		3hrs/player 83 player hours/day 5,561 total player hours

over



To Whom It May Concern:

The Roaring Fork School District hopes that current and future opportunities exist for students in Carbondale to participate in tennis related activities. From youth tennis development to participation on a high school tennis team, it is important for our students to have these opportunities in all of our communities. Unfortunately, removing the possibility of a tennis program and tennis team by converting the current tennis courts to pickleball courts is something not supported by Roaring Fork School District. Our hope is that students can participate in a wide range of activities and the loss of the tennis courts in Carbondale would have a negative impact on those opportunities.

The best outcome would be to find a solution that increases opportunities while not closing the door on others.

Jeff Gatlin  
Chief Operating Officer  
970-384-6024  
jgatlin@rfschools.com

Glenwood Office  
1405 Grand Avenue  
Glenwood Springs, CO 81601

Roaring Fork School District  
(Phone) 970.384.6000 (Fax) 970.384.6005  
[www.rfschools.com](http://www.rfschools.com)

Carbondale Office  
400 Sopris Avenue  
Carbondale, CO 81623





12/4/2018

To: Carbondale Board of Trustees

Re: Tennis Courts at Darien Park (North Face)/ Preserving USTA League Play & Public Tennis in Carbondale - Updates and Follow-ups from 2016 Discussions

1. Participation levels in USTA league play in the Roaring Fork Valley and neighboring mountain towns (Aspen and Mountain Area) are continuing to increase yearly at approximately 5%-15%, depending on each particular league. This year we even had two new leagues form: the USTA Women's 55 & Over, 6.0 level and USTA Women's 55 & Over 7.0 level. In addition, the USTA Men's 55 & Over league 8.0 level increased, with an overall increase of 15.5% in this higher age bracket. Total league participation in all leagues in our area increased by approximately 8% in 2018, with over 1300 individual team sign-ups.


2. River Valley Ranch is a private club and HOA and could, at anytime, not allow USTA matches to be played on their clay courts. If that happens, then the hard courts at Darien Park would need to be used by the USTA leagues and teams in order for them to be played at all. If the tennis courts are done away with at Darien Park, official USTA league play would not be viable out of Carbondale, as there would no longer be enough courts for league play. RVR is already increasing fees and limiting who can play on the clay courts.

3. Darien Park offers a very unique and special situation, as they were grandfathered in by the USTA/CTA to allow both permanent pickleball lines on the tennis courts and allow official USTA league play on them. Currently, both sports can utilize the tennis courts. However, if any new lines are painted on these courts, they will no longer be able to be used for any official league tennis or tournament play.

4. Carbondale is an important part of league play. We need to continue with 5 available public courts (3 @ North Face & 2 in RVR ) for adult & senior league play.

From the USTA point of view, the three courts at North Face need to remain exactly the way they are to preserve their multiuse aspects and provide public courts for league tennis in Carbondale. Feel free to call me with any questions or to discuss.

Sincerely,



Shelley Lundh Freeman, Area Coordinator  
USTA /ITA/CTA Leagues - Aspen and Mountains Area  
(970) 927-7668  
sladvent@rof.net



October 14, 2018

Becky Moller  
Chair  
Parks and Recreation Commission  
567 Colorado Ave.  
Carbondale, CO 81623

Dear Ms. Moller,

It has come to my attention that there is a group petitioning you on Wednesday October 17 to switch two of the tennis courts at the Darien Tennis and Pickelball Complex to permanent pickle ball courts.

I would strongly advise against this. While I do enjoy pickle ball and I do play it, I am also the coach of the combined Basalt and Carbondale High School Tennis teams. We practice at both the BMS middle school courts and the Carbondale courts by the high school. In the early spring especially, the girls tennis team takes advantage of the warmer weather found in Carbondale to start our spring practices.

I am not against having pickle ball court lines painted in a faded green line on the two tennis courts, as long as they are just one pickle ball court drawn per tennis court. However, if you were to turn those two tennis courts into permanent pickle ball courts you would take away the opportunity for both our boys and girls teams to have 3 courts to practice on during our tennis seasons.

Our season is very short to begin with and in the Spring it is even shorter because of the winter weather. I help put up the tennis nets each season and my girls come and shovel the courts off of snow. It is not feasible to have only one court available for practice and then use two other courts at RVR for practice. Coaches have to be at the practice courts for safety reasons as well as instruction.

There are currently 4 dedicated pickle ball courts in El Jebel that can be used only for pickle ball. I am sorry I could not attend the meeting, but I will be in Denver with my son for college visits this week. I am open to helping Carbondale start a tennis program in the summer for kids.

Please feel free to call me should you have any other questions.

Call 970-927-4693 or email at: [dee@beearchitect.com](mailto:dee@beearchitect.com)

The sport of tennis is growing in our schools and our recreation departments with our youth. I average in my week long camps through Basalt recreation 14 students ages 11-17. I know that the tiny tots program at Basalt rec. averages around 40-50 kids through their summer program. Glenwood Springs rec, and Aspen also have a strong youth and adult tennis programs. CMC runs several adult tennis programs in the summer.

Thank you.

*Diana C. CordovaElliott*

Diana

Diana C. CordovaElliott  
BHS Head Tennis Coach  
Basalt and Crown Mtn. Teaching Pro  
USPTA/PTR Teaching Pro  
USTA Member/Youth Tennis Coach  
970-379-2420

Call 970-927-4693 or email at: [dee@bearchitect.com](mailto:dee@bearchitect.com)

**Eric Brendlinger**

---

**From:** John Williams <bonjon71@hotmail.com>  
**Sent:** Thursday, December 06, 2018 10:23 AM  
**To:** Eric Brendlinger

**RE: USTA COLORADO POLICY RE: ADDITIONAL PERMANENT LINES ON TENNIS  
COURTS**

**DATE:** October 31, 2018

At the October meeting of the USTA Colorado Board of Directors, members addressed our annual review of our initial 2013 policy re: additional permanent lines on tennis courts. The policy adopted in 2013 set forth the following determination:

“Namely, that the only permanent lines other than the standard 78’ tennis court lines permitted on a tennis court and deemed suitable or approved for sanctioned play (leagues & tournaments) are the 36’ and 60’ lines. . . . No additional permanent lines may be painted on a court to be used for USTA sanctioned play.”

The initial 2013 policy has been reviewed and upheld or ratified each and every subsequent year; and the Board ratified it again at the October meeting for 2019. The Board of Directors acknowledged and reiterated its’ fiduciary duty as the governing body for the sport of tennis in the state of Colorado. With that duty comes the responsibility to act in best interest of our sport – tennis.

The current Board of Directors noted the continued high level of demand for tennis courts and tennis programming. Sanctioned tournament play in the largest categories continues to increase and our sanctioned league program continues to grow and is one of the largest league programs in the entire country. Many facilities are at or near capacity and the state has seen more growth in recent years with new facilities being built to accommodate the interest in tennis. While the integrity of tennis courts and tennis programs are priorities, the Board stressed the importance of noting that this policy by no means restricts the ability for sports like pickleball to be played on tennis courts – should a facility permit such use. However, if additional lines are desired to accommodate other sports – they need to be temporary (i.e. plastic temporary lines, tape or chalk).

The discussion also addressed examples of how some tennis providers are accommodating pickleball play at or around their facilities. It was suggested we communicate these examples with providers interested in coordinating things with pickleball players. The examples included: some providers have used in-line hockey facilities; and some have used nearby basketball courts, painting pickleball lines on those surfaces; and several have utilized indoor gyms with lines that can be used for pickleball play (i.e. badminton court lines).

The USTA Colorado Board of Directors will continue to review and assess this policy on an annual basis, thus this issue will be addressed in the fall/winter of 2019 in our planning for 2020.

**Eric Brendlinger**

---

**From:** John Williams <bonjon71@hotmail.com>  
**Sent:** Thursday, December 06, 2018 12:09 PM  
**To:** Eric Brendlinger  
**Cc:** Becky Moller; Tracy Wilson; Hollis Sutherland; Todd Chamberlin; Ashley Allis; happymtrose@gmail.com; Camy Britt; Genevieve Villamizar  
**Subject:** 1st draft of P.&R's position statement re. pickleball

This is a starting point for our discussion to be edited/revise at our next meeting:

- 1) P&R purpose is to promote & maintain recreational facilities & activities in C'dale.
- 2) To this means, we agree that the removal of one viable sport for the sake of another growing sport, without replacement of removed sport, is contrary to our mission.
- 3) We agree that the dual-purpose use of the 3 existing tennis courts is a good working compromise.
- 4) We support new construction of pickleball courts, while maintaining the dual-purpose tennis courts.
- 5) We feel this is a win x 4 solution:
  - Pickleballers win,
  - Rec. programs win,
  - H.S. tennis teams win,
  - USTA leagues win.
- 5) This solution allows all 4 to peacefully coexist.

I highly recommend that P&R come up with a statement that is unanimously approved.

Get [Outlook for Android](#)